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SUBJECT: 401ST ENDC PLENARY-MEXICO IN CHAIR

POUCHED TO: ADDIS ABABA, ANKARA, ATHENS, BUCHAREST, BONN,
 BRUSSELS, EC BRUSSELS, THE HAGUE, LAGOS, MEXICO CITY, OSLO,
 PARIS, PRAGUE, RANGOON, RIO DE JANEIRO, ROME, SOFIA, TEL AVIV,
 NEW DELHI, VIENNA, WARSAW.

1. SUMMARY: AS ONLY SPEAKER, FISHER (US) DISCUSSED CUT-OFF
 AND COMPREHENSIVE TEST BAN. SAID US CONTINUES TO FAVOR CUT-
 OFF AND TRANSFER OF FISSIONABLE MATERIALS TO PEACEFUL PURPOSES,
 BUT NOW PROPOSES INSPECTION BY IAEA ALONG LINES NPT RATHER
 THAN SYSTEM INVOLVING ADVERSARY INSPECTION AS PREVIOUSLY
 PROPOSED. RE CTR, FISHER REAFFIRMED US POSITION THAT
 VERIFICATION MUST INVOLVE ON-SITE INSPECTION.
 REPUTED SWEDISH ASSERTIONS THAT SEISMIC DETECTION PROVIDES

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State Dept. review completed

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SUFFICIENT BASIS FOR AGREEMENT AND CRITICIZED FAILURE OF
SWEDISH DRAFT TREATY TO DEAL WITH PROBLEM OF POTENTIAL
VIOLATER. (FULL TEXT BY SEPTTEL TO DEPT.) END SUMMARY.

2. FISHER SAID PRESIDENT'S MESSAGE NAMED SEABEDS, CUT-OFF,
AND COMPREHENSIVE TEST BAN AS AREAS WHERE PROGRESS HOPED
FOR. SMITH DISCUSSED SEABEDS MARCH 25; PRESENT STATEMENT WOULD
DEAL WITH CUT-OFF AND CTB.

3. ESSENTIAL ELEMENTS OF CUT-OFF AGREEMENT WOULD BE: HALT
PRODUCTION FISSIONABLE MATERIAL FOR WEAPONS WHILE CONTINUING
PRODUCTION FOR PEACEFUL USES; IAEA TO SAFEGUARD PEACEFUL NUCLEAR
ACTIVITIES AND VERIFY SHUTDOWN OF CLOSED FACILITIES. POINTED
OUT THIS REPRESENTS CHANGE IN US POSITION ON VERIFICATION FROM
SYSTEM INVOLVING ADVERSARY INSPECTION, PARTICULARLY IN SEARCH
FOR UNDISCLOSED FACILITIES, TO RELIANCE ON IAEA, SAFEGUARDS
ALONG LINES OF NPT ARTICLE III. ADDED THAT US MAINTAINED
OFFER TO TRANSFER FISSIONABLE MATERIAL TO PEACEFUL PURPOSES
TO ACCOMPANY CUT-OFF.

4. AFTER STRESSING VALUE OF CUT-OFF AS MEANS OF HALTING
ARMS RACE, AND OF FACILITATING PROGRESS ON OTHER ARMS CONTROL
MEASURES, FISHER POINTED OUT IAEA SAFEGUARDS SYSTEM WOULD
RULE OUT ANY CONTENTION THAT VERIFICATION WAS COVER FOR
ESPIONAGE. ARGUED NUCLEAR WEAPON STATES SHOULD BE PREPARED
TO ACCEPT, IN CONTEXT CUT-OFF AGREEMENT, SAME SAFEGUARDS
CONSIDERED APPROPRIATE FOR NON-NUCLEARS UNDER NPT.

5. FISHER REAFFIRMED US SUPPORT FOR CTB TREATY WITH
ADEQUATE VERIFICATION, WHICH US CONVINCED REQUIRES ON-SITE
INSPECTIONS. NOTING THAT SWEDISH REP (MYRDAL) CALLED WHAT
CONSTITUTES "ADEQUATE" VERIFICATION POLITICAL AND NOT TECHNICAL
PROBLEM, FISHER SAID US POSITION RE ON SITE INSPECTIONS WAS
POLITICAL DECISION BASED ON SCIENTIFIC CONSIDERATIONS.

6. FISHER SAID US COLD NOT ACCEPT SWEDISH STATEMENT THAT
THERE WILL BE LESS THAN ONE "AMBIGUOUS" EVENT EVERY TEN
YEARS. US ASSESSMENT, WHICH CONSISTENT WITH SIPRI REPORT,
IS THAT THERE WILL BE LARGE NUMBER EACH YEAR. THEREFORE
IMPOSSIBLE VERIFY CTB BY SEISMIC MEANS ALONE.

7. MOREOVER, SWEDISH DRAFT TREATY (GENEVA 1022) FAILS DEAL

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WITH PROBLEM WHAT WOULD HAPPEN IN CASE OF VIOLATION; YET THIS IS BASIC ISSUE IF CTB IS TO DETER POTENTIAL VIOLATORS. OTHER PARTIES WOULD HAVE HIGHLY TECHNICAL AND POSSIBLE AMBIGUOUS DATA WITH WHICH TO CHALLENGE VIOLATOR WHO WOULD BE UNDER NO OBLIGATION TO PROVIDE SATISFACTORY EXPLANATION. ONUS OF DENOUNCING TREATY COULD THEN FALL ON INNOCENT PARTIES. ON OTHER HAND, ON SITE INSPECTIONS WOULD PROVIDE EFFECTIVE DETERRENT TO VIOLATORS.

8. NEXT MEETING THURSDAY APRIL 10 AT 10:30 AM TUBBY

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MEMORANDUM FOR: ~~Mr. Smith, Mr. Proctor~~

Mr. Godfrey thinks that this summary
of Fisher's remarks will be all we will get.
Usually no more is reported.

10 April 1969

(DATE)

FORM NO. 101 REPLACES FORM 10-101
1 AUG 54 WHICH MAY BE USED. (47)

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